# Civil Enforcement Officer Protocol for the use of Body-Worn-Video Cameras





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# **Glossary Of Terms**

Term	Description	
CEO	Civil Enforcement Officer	
SCEO	Senior Civil Enforcement Officer	
PPE	Personal Protective Equipment	
NCC	Nottingham City Council	
BWV	Body-Worn-Video	
CCTV	Close Circuit Television	

#### Introduction

The use of body-worn video (BWV) has a number of benefits; primarily to reduce the number of confrontational situations and to provide evidence of any such incident should it be required. It allows Civil Enforcement Officers (CEOs) to maintain the use of their hands and peripheral senses while recording an incident. A video recording from the scene of an incident may capture evidence of the activities of anyone involved and enable the raw emotion and action from the scene to be replayed in court in a manner that is not possible with written statements. Anyone reviewing the recording can see and hear the incident through the eyes of the CEO, thereby gaining a real understanding of the incident.

### **Background**

Basic body-worn video cameras were introduced within Parking Regulation and Compliance in 2013, with newer, updated cameras purchased in 2018. The cameras were purchased in order to minimise the potential for aggressive and threatening behavior towards the CEO. Higher specification cameras, featured in this protocol were purchased in 2024, to replace the older versions purchased in 2018.

Body-worn video (BWV), also known as body cameras and body-worn cameras, is a video recording system that is typically used by enforcement services to record their interactions with the public or to gather video evidence at crime scenes and has been known to increase both officer and public accountability.

BWVs were initially adopted to help protect Police Officers. However, many Civil Parking Enforcement authorities are now using them to help capture evidence of assaults and to provide information as part of complaint investigations. Essentially, BWV is a form of closed-circuit television.

The BWV camera is considered to be a proactive and essential part of the CEO's work equipment. The devices are considered Personal Protective Equipment (PPE) that is provided in line with the requirements of the Health and Safety at Work Policy to help minimise risks to CEOs. As such, the devices will be worn by CEOs at all times whilst undertaking parking enforcement activities.

#### Limitations

Recordings from BWV cameras provide an account of what the CEO saw and heard at an incident. There are however limitations to the technology and CEOs must be aware that some aspects of incidents that may be vital evidence may occur out of camera view, that sound recordings may not be complete or that other sounds at the scene may block significant statements by those present. Importantly there is the possibility of other technical failures or operator errors that may hinder the production of the recording.

CEOs need to ensure that they continue to gather evidence in line with standard practices and procedures such as the use of a pocket notebook and not rely solely on the BWV evidence.

There are some examples of situations where the use of BWV cameras is not appropriate; the following list is for guidance only and is not exhaustive.

- Intimacy BWV must not under any circumstances be used for the recording of intimate circumstances where persons are in a state of undress.
- Legal privilege users must be careful to respect legal privilege and must not record material that is or is likely to be subject to such protections.
- Private dwellings users must consider the right to private and family life and must not record beyond what is necessary for the evidential requirements of the incident.

## Responsibility

The Parking Regulation and Compliance Service Manager is the single point of contact and the single responsible officer for the operation of BWV used by Nottingham City Council's (NCC) CEOs. Access to the system is limited officers detailed roles and responsibilities in Appendix 1. All users have unique passwords that will be deleted if officers leave the authority or change posts. All authorised officers undergo annual GDPR and Information Security Training.

## **Operational Considerations**

- It is crucial that the wider use of BWV evidence does not negate the need for other types of evidence, such as pocket notebook notes or statements from other CEOs or eyewitnesses.
- The incident is recorded in real-time and is limited to the field of view and audio range of the device.
- In keeping with providing traditional supporting evidence, the CEO is required to make a written record of the incident, including direct speech quotations, as soon as possible after the incident occurs.
- BWV evidence is far more accurate than was previously possible using traditional methods and doubts as to what was done or said by any person present are minimised.
- Using BWV at incidents enables CEOs to present their evidence in a consistent and an accurate manner.
- BWV recordings may be used to investigate complaints relating to a CEOs action whilst on duty.
- When used effectively, BWV can promote reassurance to the CEO while reducing antisocial or abusive behavior from members of public.
- Recordings will provide irrefutable evidence that should improve the quality of responses to complaints and may reduce the reliance on other evidence.
- Using recordings can assist in the portrayal of the professionalism of Civil Parking Enforcement and the CEOs.
- Supervisors, Managers and Training Officers may use BWV recordings to review and improve how incidents are dealt with.

## **Use of BWV – Warning to Data Subject**

The use of BWV described in this protocol document is intended for "overt use" only and as such, they are not to be worn or used in a hidden or covert manner.

Principle 1 of the Data Protection Act 1998 (fair processing) requires that the data subject must be informed of:

- The identity of the Data Controller which is Nottingham City Council
- The purpose or purposes for which the footage is intended to be processed.
- Any further information that is necessary for processing to be fair

If possible, this information should be provided at the time they are being recorded or if this is not practicable due to an on-going incident then as soon as possible afterwards.

The CEO uniform includes a visible badge that demonstrates that Body Worn CCTV Video is in use. In addition, the camera also shows that CCTV Recording is in progress. Consequently, and as a general rule where a CEO is in uniform and is clearly wearing a camera, the condition has been satisfied.

Members of the public may be unaware that the camera is capable of recording sound. CEOs should, therefore, consider the reasonable expectations of the public (e.g., if a member of the public approaches a CEO to ask a question) they may not expect to be recorded. If an incident occurs, it is good practice for the CEO to inform them that the device is switched and is recording.

Recorded footage that is initially considered to be "non-evidential" should not be retained beyond the time where it is reasonably expected that it may be identified as being used for an investigation. Home Office guidance indicates that footage be retained for a period of 31 days for any investigation to become apparent after which it should be deleted as specified in NCC's BWV Data Protection Impact Assessment (DPIA) and Privacy Notice.

## Regulation of Investigatory Powers Act (RIPA) 2000

Part 2 of the Regulation of Investigatory Powers Act 2000 covers acts of directed and intrusive surveillance. The Act identifies the procedures and authorities required in these circumstances. Guidance is intended to provide direction in respect of the overt use of BWV by CEOs during the course of their duty. Therefore, the provisions of RIPA are not applicable to the use of BWV provided it is used overtly.

#### **Evidential Statements**

Using BWV, the CEO is able to produce a "perfect memory" of everything they saw and heard at an incident. Any video recording of an incident is likely to provide better evidence than a CEOs recollection and subsequent note or statement making.

If the recording covers the whole incident, it is not essential for the CEO to produce a written statement detailing the entire nature of the interactions contained in the video footage as this is avoidable duplication.

If two CEOs are present at the same incident and one of the CEOs records the whole incident while the other actually deals with the incident, the resultant recording can be used as the evidence for both officers as long as it shows the entire incident.

The CEO recording the incident should also make notes to cover any additional points that may be outside the view of the camera as well as all evidential information required in the event of technical failure.

If there is any break in the recording details, the reason for this must be included in the CEO statement.

#### **Technical failure**

In the event of a technical failure of BWV equipment either through accidental damage or malfunction it is vital that the CEO is still able to provide the best possible evidence through traditional contemporaneous notes. It is therefore crucial that users of BWV remain attentive throughout the incident and if required are able to recall evidential aspects of the encounter. CEOs must ensure they do not rely solely on the equipment to gather evidence – they must

still be able to provide an evidential account proving any alleged offence without reliance on any BWV recording.

## **BWV Equipment Issue**

- When not in use all equipment must be securely stored at Byron House
- CEOs are issued their own BWV camera in order to demonstrate evidential continuity if required. Each CEO signs an issue receipt for their own camera, shown in Appendix
   1.
- Senior Civil Enforcement Officer (SCEO) will issue the equipment to each CEOs as appropriate.
- When issued with the equipment the CEO is responsible for ensuring that it is working correctly prior to leaving Byron House. The CEO must immediately report to the SECO on duty if their device is not working.
- The BWV camera should then be ready to be activated only when necessary, throughout the course of their duty.

#### Maintenance

- BWV equipment must be kept in good working order, and it is the responsibility of each officer to ensure that the equipment is well maintained.
- At the start of the shift the CEO must collect the BWV camera from the docking station and check it before leaving Byron House to establish that it is fully operational and that it is recording correctly (e.g., include checking that batteries are fully charged, images are being recorded the correct way up and are clear, camera lenses are clean).
- Camera's must be checked prior to deployment to ensure that they are working correctly, and this should be confirmed when the camera is returned to base at the end of the officer's shift.
- Any defects with the equipment should be reported to the SCEO on duty and a defects log should be completed.
- The CEO should return the BWV camera to the docking station at the end of the shift so that it is fully charged ready for use during the next shift.

## **Recording an Incident**

- Recordings should commence at the start of any incident and must be specific in terms
  of feeling threatened. The recording should continue uninterrupted whilst the incident is
  taking place.
  - All recordings have the potential to be used in evidence even if it appears to the user at the time of the incident that this is unlikely.
- CEOs should concentrate the recording on the incident wherever possible and practical to do so in order to avoid / minimise any collateral intrusion.
- Cameras should <u>not</u> be switched on when travelling to / from the patrol location or when travelling or walking through pedestrianised areas unless the CEO believes that they may become the target of a physical or verbal assault from a member of the public.
- CEOs should, where possible and practical, announce to the individual that video and audio recordings are taking place using BWV.
- Video recordings must not be made indiscriminately during shift times when the CEO is taking a legitimate rest or comfort break as this does not constitute enforcement activity.
- Where a video recording is required as evidence for a complaint investigation into alleged employee misconduct, the Council's procedures for obtaining authorisation to access and review CCTV footage must be followed in all instances.
- When approached by a member of the public and at the commencement of any incident the user should, where practicable make a verbal statement to indicate that recording is taking place and if possible, this should include:
  - Confirmation to those present that the incident is being recorded using both audio and video
- CEOs should use straight forwarded speech that can be easily understood by those present such as "I am going to activate my camera", "I am video recording this incident" or "everything you say and do is being recorded on video".
- Wherever practicable users should restrict recording to the areas and persons necessary in order to obtain evidence and intelligence relevant to the incident; they should attempt to minimise the risk of intrusion on those not involved.

## **Partial Recordings**

There may be occasions where an incident is only partially recorded, such as through technical failure, the equipment being knocked, covered, or dislodged during a struggle or through the nature of the incident where the camera view is restricted. There may also be occasions where the sound recording is unclear or verbal responses are difficult to hear because of other more prominent sounds such as radio traffic or noise created by strong winds. In this case, the CEO is to make contemporaneous notes as necessary to support any BWV evidence.

## **Downloading of Footage**

SCEO's only are permitted to download the BWV footage to the PC located in the Operations Room at Byron House, at the end of the shift. The BWV footage is encrypted ensuring that viewing of the footage can only be accessed by authorised persons.

#### **Use of BWV and Potential Misuse**

If a CEO attends an incident and is recording evidence using a BWV camera, the whole incident should be recorded. CEOs must not intentionally fail to record an incident for example, by turning away without good cause or deliberately obstructing the camera lens. Such calculated actions may lead to an investigation into potential employee misconduct.

# **Misconduct Identified During Review**

Recordings may be reviewed by authorised staff only.

If during a review, evidence is identified that indicates actual or potential misconduct, the person who has witnessed the conduct must bring this to the immediate attention of the CEO's directly SCEO or the Parking Regulation and Compliance Service Manager. The SECO or Service Manager should then consider the nature of the recorded conduct and deal with the matter as appropriate in accordance with the relevant Council procedures (e.g., Conduct and Capability or Disciplinary). In any event, where there is a potential issue or allegation of employee misconduct, the Council's Procedure for requesting, accessing, and reviewing CCTV footage must be followed.

## **Deletion of Footage**

Footage from all BWV cameras which is no longer required must be deleted after 31 days. Any footage that is used as evidence regarding an incident is deleted once the case is resolved and the details are no longer required. Evidential recordings are retained for a period of up to 2 years.

The SECO's and Parking Regulation and Compliance Service Manager is authorised to delete footage through password protection.

## **Data Storage**

The cameras will have a removable memory card which is encrypted and can only be accessed with a pin code. The risk if stolen / lost is that the footage contains audio and visual of perpetrators, potentially other members of public inside / outside customer buildings, and audio of the operative.

All footage captured during the course of a CEO's duties, will be downloaded to a network PC at the end of their shift, and all non-evidential footage will be retained for a 31-day period and then disposed of unless there has been an incident

Images and audio will be stored on a designated Council computer, which is in a secure building at Byron House. Any downloaded footage will be saved on secure Council servers.

#### **Retention of Data**

BWV footage is deleted after 31 days. Any evidence files created are kept up to the point of the incident being resolved and the case being closed within a reasonable period. Evidential recordings are retained for a period of up 2 years.

## **Data Sharing and Requests to View Footage**

Nottingham City Council's Parking Regulation and Compliance Service Manager is authorised to access and view the footage of any BWV.

If a request for video footage is received from a member of the public, it will be referred

to the Council's Information Compliance team for approval in line with the relevant Council Policy:

Subject to the relevant permissions and approvals, the Senior Civil Enforcement Officers (SCEO's) will identify and review the day's recordings and create an incident file within the BWV back-office function. This file can then be viewed by the Parking Regulation and Compliance Service Manager in a controlled and secure environment and if deemed necessary downloaded onto a disk.

If appropriate, arrangements can be made by the Council's Information Compliance team for the member of public to view the footage securely at an agreed time. Footage deemed to show any criminal act can be shared with Nottinghamshire Police subject to the necessary permissions and approval process.

## Appendix 1 – Roles and Responsibilities

Responsible Officer	Responsibilities
Data Protection Officer	For the purpose of this protocol, the Council's Senior Responsible Officer is the Data Protection Officer. The role of this officer is to deliver a corporate approach to the Council's responsibilities arising from the Protection of Freedoms Act 2012.
	The Data Protection Officer has responsibility for the integrity and efficacy of the processes in place within the local authority which ensure compliance with section 33 of the Protection of Freedoms Act 2012 and in respect of all relevant surveillance camera systems operated by the Council.
Service Manager	System Manager. Receiving, review and authorising or rejecting Subject Data Access forms.
Senior Civil Enforcement Officer (SCEO)	Viewing of Saved files  Under the instruction of the Civil Enforcement Service Lead / Contract Manager, downloading of images.  Viewing of saved files for training purposes.  To act as System Manager in the absence of the Service Manager Investigating actual or suspected breaches of Health and Safety practice or acts of misconduct in accordance with relevant council policy.  System checks. Viewing of saved files.

# Appendix 2 - Camera Receipt

Civil Enforcement Officer (CEO) Body-Worn-Video Camera Receipt
Name
Collar Number
Date
Camera - Hytera SC580
I acknowledge receipt of this camera for the purposes of patrolling duties within Parking Regulation and Compliance. I understand recordings are not to be removed from the camera or stored on any unapproved devices. Images and recordings shall not be shared with anyone.
I will not alter the settings to differ from how the camara was given to me. I will report any loss, damage, or breakages immediately to a Senior Civil Enforcement Officer (SCEO) or Service Manager. I will not use the camera for any other purposes other than those relating to civil parking enforcement, antisocial behavior, or other work-related duties.
At the end of my shift, I will inform an SCEO or Service Manager of any incident recording which may need to be downloaded and securely saved, if there are no recording taken on that day, I will bring the camera out of sleep mode and turn the camera off, placing it into a charging cradle. If an SECO or Manger is not available, I will email them with the date and time of the footage which needs to be recovered from the camera.
I will not allow the camera to be used by anyone other than myself unless authorised to so my a SECO or Service Manager.
I confirm that I have read the attached protocol and agree to use the device as instructed.
Signed
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